



HAWAIIAN HOME LANDS

HAWAIIAN HOMES COMMISSION • DEPARTMENT OF HAWAIIAN HOME LANDS

Item G-1

For Information Only – Status of Kalaupapa Planning & Management, Kalawao County, Island of Molokai

December 22, 2020



Background – Purpose of Submittal

- **National Park Service (NPS) is currently conducting Section 106 Consultation on General Management Plan (GMP) for Kalaupapa National Historic Park (NHP); NPS wants to conclude in Jan. 2021**
- **Last update to Hawaiian Homes Commission was made at its regular meeting in August 2020 – see Exhibit A, “Item G-3, Update on Kalaupapa Management.”**
- **Beneficiaries have requested more transparency and that the Planning Office provide regular updates to the HHC on DHHL, NPS and other agency planning efforts underway for Kalaupapa.**



Administration & Planning

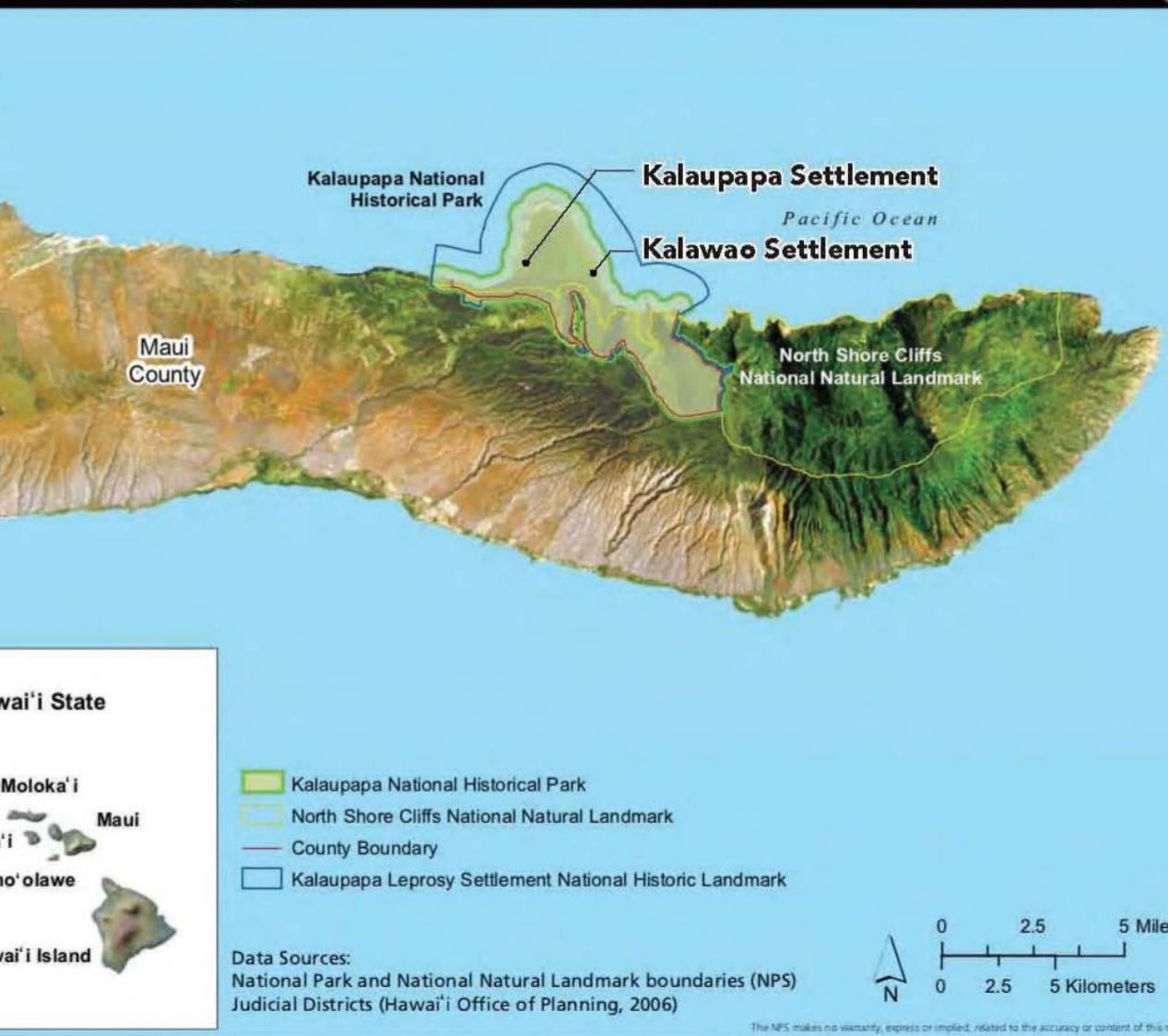
- 1865: Kalaupapa est. by Legislative Assembly via “An Act To Prevent the Spread of Leprosy,” signed by Kamehameha V, Lota Kapuāiwa; administered by Kingdom’s Board of Health
- 1921: Hawaiian Homes Commission Act passed. “Kalaupapa” included in tracts of land to be administered for the benefit of native Hawaiians. Language of Act interpreted to mean that only Kalaupapa ahupua‘a (location of Kalaupapa Settlement) is considered Hawaiian Home lands
- 1980: Concerns about long term preservation and maintenance prompted creation of the Kalaupapa National Historic Park (P.L. 96-565)
- 1991: DOH submits *A Strategic Plan for Transition at Kalaupapa Settlement* to Gov. and Leg. as required by Senate Concurrent Resolution 215 (1989)
- 1992: NPS entered into 50-year General Lease (GL 231) with DHHL, which expires in 2041. Lease rent currently is \$250,000 per year.
- 2005: DHHL’s *Moloka‘i Island Plan* approved by HHC
- 2009: NPS initiates planning & NEPA process for General Management Plan



Location & Land Ownership

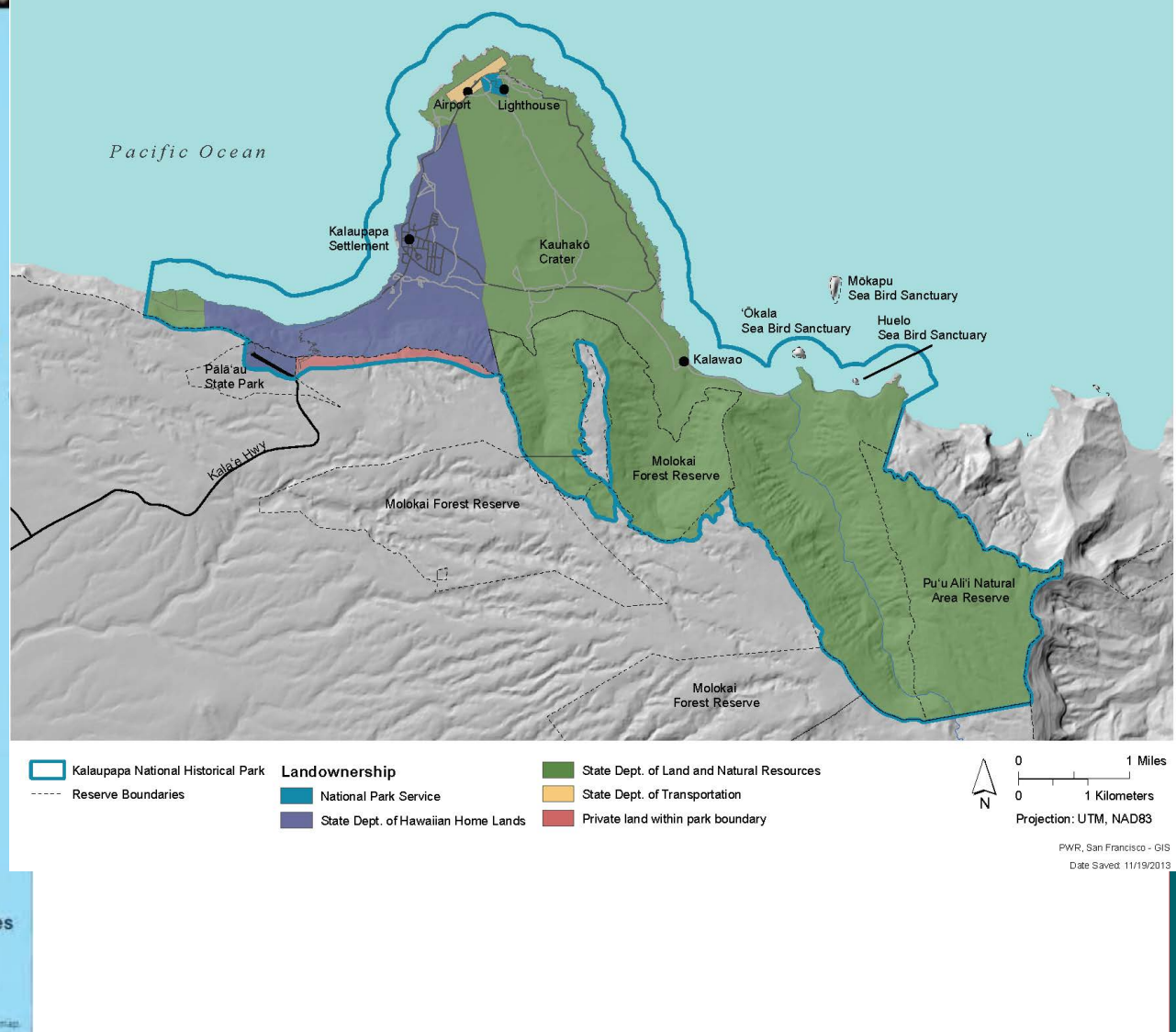
Regional and Island Context

National Park Service
U.S. Department of the Interior



Kalaupapa NHP Boundary and Landownership

National Park Service
U.S. Department of the Interior





Agencies with Kuleana in Kalaupapa

Agency	Kalaupapa Kuleana
DHHL	Manage long-term General Lease No. 231 (LMD); update & implement Molokai Island Plan for Kalaupapa-Pālā'au (PO); participate in interagency coordination & transition planning (LMD, LDD, PO, OCH); coordinate beneficiary outreach & consultation on NPS GMP (PO)
DOH	Manage buildings, programs such as visitors and tours, & resources under DOH control; provide healthcare, meals, interior home repair, yardwork & other supportive services to patient-residents, administration & recordkeeping; administer applicable laws in Kalawao County
NPS	Maintain & operate water & fuel distribution, electrical & waste management systems; maintain roads; preserve & restore historic structures, cemeteries & cultural sites; maintain public grounds & landscaping; maintain interpretive signage at Pālā'au Lookout; assist DOH in enforcement of regulations; fire suppression; first aid and rescue operations for visitors; major/exterior repairs to patient-resident homes.
DOT	Manage airport operations; maintain & enhance buildings, runway, lighting & fuel systems; provide safety & fire protection services at airport.
DLNR	Manage conservation & Forest Reserve areas; control invasive species & animals in coordination w/NPS; environmental & natural resource management in Pu'u Ali'i Natural Area Reserve.
Maui County	Provide Emergency Response via a Mutual Aid Agreement – tsunami, wildfire, hurricane etc.



Agency Coordination

- **April 2016: Kalaupapa Transition Interagency Working Group formed**
- **Attendees: DOH, DHHL, NPS, State DOT-Airports, DLNR, Maui County, DOI-ONHR**
- **DHHL Team includes staff from PO, LMD, LDD, OCH**
- **Meetings have primarily focused on day-to-day management, repair, and maintenance issues**
- **Goal is to identify and mitigate any challenges or issues that could impact a smooth transition once DOH no longer has kuleana in Kalaupapa**



Existing Plans

DHHL Molokai Island Plan (2005)

- Planning Area of 1,468 acres includes Pālā'au (Apana 3), currently under license to DLNR as a State Park
- Land Use Designations (LUD's) are Special District, Community Use, Conservation and Commercial (in Pālā'au, Apana 3)

Molokai Regional Plan:
Kalaupapa concerns discussed in 2010 but as in 2019 update, no Priority Projects identified

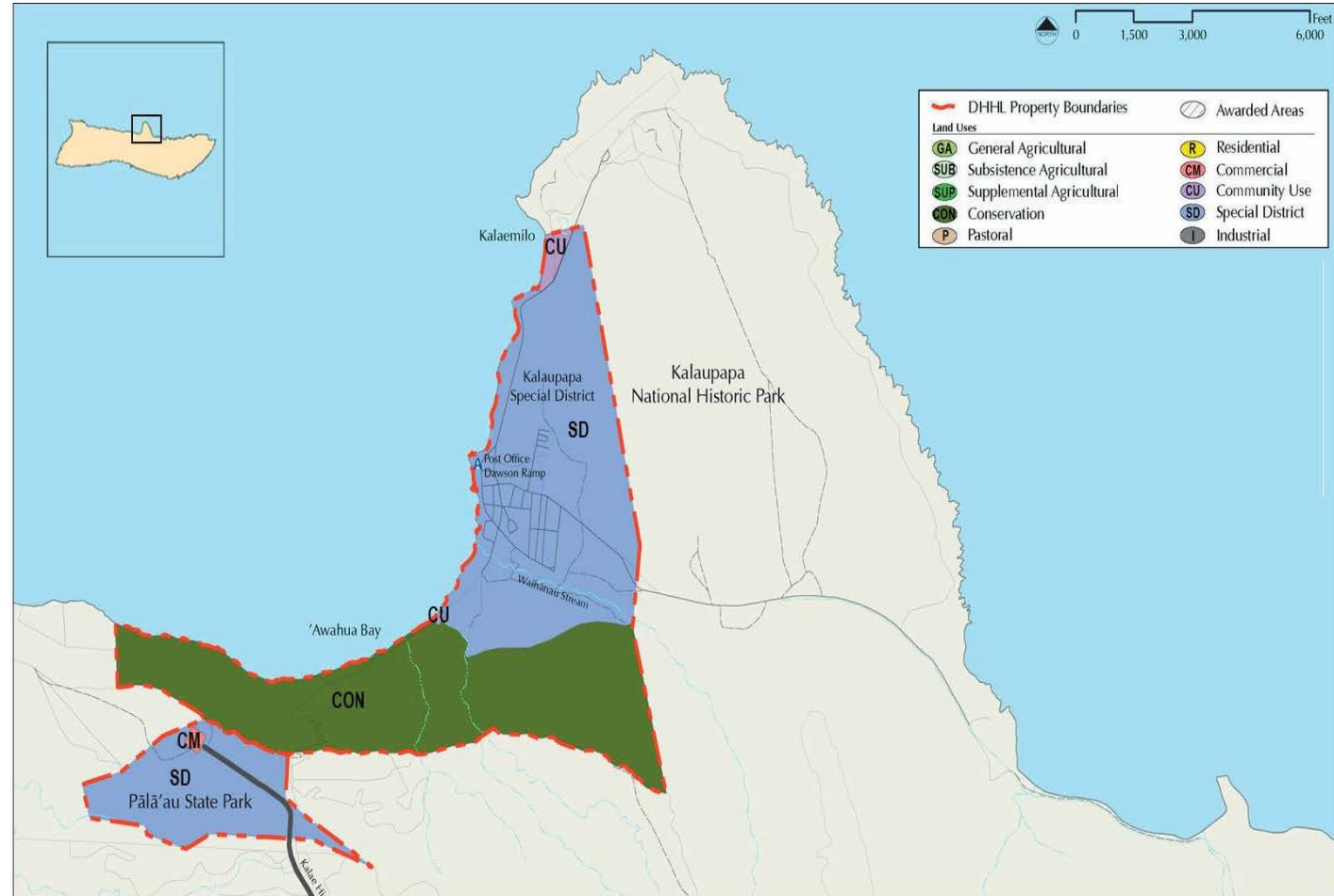


Figure 6.2 - Kalaupapa-Pālā'au Preferred Land Use Plan



LUD Acreage Summary

Land Use Designation (LUD)	Acres in Kalaupapa	Acres in Pālā'au	Total	% of Molokai LUD
Special District	621	226	847	15
Conservation	0	609	609	93
General Ag	0	0	0	0
Residential	0	0	0	0
Pastoral	0	0	0	0
Subsistence Ag	0	0	0	0
Supplemental Ag	0	0	0	0
Industrial	0	0	0	0
Community Use	7	0	7	3
Commercial	0	5	5	8
TOTALS	628	840	1,468	5

- **Special District for settlement area requires additional planning**
- **Guidelines needed – work with Patient's Advisory Council, Department of Health (DOH), NPS**
- **Idea to establish a pu'uhonua (traditional concept of a place of refuge) - envisioned as a native Hawaiian healing and wellness center.**

- **Five acres of Commercial Use in Pālā'au envisioned to create a cultural community center appropriate to perpetuation of traditional cultural practices of Hawai'i but that is specific to historical legacy of Molokai, Kalaupapa specifically**



NPS General Management Plan (GMP)

- **2009: NPS starts planning process to develop a General Management Plan for the Kalaupapa NHP. DHHL participates in Scoping phase**
- **2011: DHHL holds two Beneficiary Consultation meetings, with NPS participation, topside during NPS' Preliminary Alternatives phase**
- **2015: DHHL holds two Beneficiary Consultation meetings, with NPS participation, topside during NPS' Preferred Alternatives phase**
- **June 2015: Planning Office presents informational submittal to HHC on BC (Exhibit A)**
- **July 2015: Planning Office presents action item requesting acceptance of Beneficiary Consultation Report (Exhibit B)**
- **November 2018: NEPA for GMP was changed from an EIS to EA**
- **July 2019: Section 106 and GMP processes separated**
- **May 2020: Meetings for Section 106 Consultation on revised GMP/EA start**
- **January 2021: NPS anticipates completion of Programmatic Agreement; Finalization of GMP would occur after Section 106 process concluded**



<https://parkplanning.nps.gov/documentsList.cfm?projectID=24883>



Summary of Kalaupapa Planning , Consultation & Feedback

Year	Planning / Consultation Process	Summary of Beneficiary Feedback	Updates
2005	Molokaʻi Island Plan	Preserve legacy; respect patients; only for education; teach old ways; NPS must work with Native Hawaiians.	None; update due in next several years
2010	Molokaʻi Regional Plan	DHHL needs to engage with NPS in planning; ensure traditional access & gathering rights; treat Pālāʻau separately from Kalaupapa; allow ag homesteading; consult with beneficiaries	Updated in 2019; no new potential projects were identified for Kalaupapa
2011	NPS GMP/ Preliminary Alternatives	Consistency with DHHL Molokai Island Plan; Support for Alternative B; Traditional and customary practices & access to resources; preference for training, employment (inc. management-level) and concessions; hunting; special access days; restrictions for overnight stays; cultural input; task force of stakeholders to provide ongoing long-term guidance; reuse of health facilities for traditional healing	None; comment letters submitted
2015	NPS GMP/ Preferred Alternative	Identify existing facilities that could be reused by beneficiaries; need sunset date for GMP and exit strategy for NPS; desire for beneficiary-focused stewardship of cultural resources & restoration & reuse of traditional agricultural complexes; calculate carrying capacity; reestablish traditional recreational activities; consistent outreach to topside Molokai ʻohana; remove boundary proposal adding Pelekunu and Puʻu o Hoku Ranch	None; comment letter submitted; Boundary proposal removed by NPS
2015	Site Visit by Chairman & Deputy Director	Chairman, Deputy, Acting Planning Program Manager & Planning Liaison met with beneficiaries who live and work in Kalaupapa. Concerns: assure an inclusionary planning process & continued ability for employees to reside in affordable rentals.	Planning Office to conduct follow up outreach to these beneficiaries, several of whom are on the Molokai waitlist.
2016-present	Kalaupapa Transition Interagency Working Group	DHHL needs to provide more transparency and afford opportunities for input into this process	Working group to provide more transparency and engage stakeholder beneficiaries more actively in conversation about Kalaupapa's future
2018	Site Visit by LMD, LDD & PO Staff	Met with DOH Superintendent; inspected structures in Settlement	Need to schedule follow up site visit once travel is allowed.
2018-19	NPS GMP & EIS changed to revised GMP & EA	Lack of consultation prior to change; removal of important information on structures and financing that was in EIS; Comment period held over Christmas; too short of a comment period; federal shutdown.	Comment period was extended twice. Finalization of EA pending completion of Section 106 Consultation.
2019-present	Section 106 Consultation on NPD GMP	"Parking Lot Issues" generated during meetings include the desire for more transparency and participation in any and all discussions about Kalaupapa, including transition planning	DHHL working on outreach strategy for engaging beneficiaries in long term & transition planning, GMP & MIP implementation.



Next Step – Form Working Group

Planning Office is responding to beneficiary requests and is in the process of forming a Kalaupapa Stakeholder/ Beneficiary Working Group to provide a DHHL-initiated process for beneficiary input on cooperative agreements between DHHL and NPS. The following criteria in selecting participants are being considered:

- Beneficiaries of the HHL who are on the Molokai Island wait list. These applicants will be impacted by any decisions relating to Kalaupapa.
- Beneficiaries of the HHL who have family members buried in Kalaupapa.
- Lineal descendants of Native Hawaiian ‘ohana who were displaced from Kalaupapa in 1865.
- DHHL beneficiaries who have participated consistently in the NPS General Management Plan and Section 106 Consultation processes.
- A beneficiary representative of Ka ‘Ohana O Kalaupapa.



Purpose of Working Group

- Cooperative agreements between DHHL and NPS were identified as implementation action steps in NPS GMP.
- Provide feedback on identifying processes, procedures, and actions, related to (1) use and settlement of DHHL lands, including community use areas, and (2) revenue producing services / economic opportunities for DHHL beneficiaries.
- Address several “parking lot” issues raised by beneficiaries during NPS Section 106 consultation process.
- Provide an avenue for feedback to DHHL and NPS regarding how best to (1) implement Molokai Island Plan land use designations and policy statements re: Kalaupapa and Pālā‘au (Apana 3), (2) reconnect beneficiaries and their ‘ohana with Kalaupapa, 3) facilitate training and preparation for NPS employment, and (4) provide access for traditional and customary practices for Native Hawaiians.



Status of Kalaupapa Planning & Management

Questions and Feedback?





Mahalo

